17.403

- (1) The leader company has the necessary production know-how and is able to furnish required assistance to the follower(s);
- (2) No other source can meet the Government's requirements without the assistance of a leader company;
- (3) The assistance required of the leader company is limited to that which is essential to enable the follower(s) to produce the items; and
- (4) Its use is authorized in accordance with agency procedures.
- (b) When leader company contracting is used, the Government shall reserve the right to approve subcontracts between the leader company and the follower(s).

17.403 Procedures.

- (a) The contracting officer may award a prime contract to a—
- (1) Leader company, obligating it to subcontract a designated portion of the required end items to a specified follower company and to assist it to produce the required end items;
- (2) Leader company, for the required assistance to a follower company, and a prime contract to the follower for production of the items; or
- (3) Follower company, obligating it to subcontract with a designated leader company for the required assistance.
- (b) The contracting officer shall ensure that any contract awarded under this arrangement contains a firm agreement regarding disclosure, if any, of contractor trade secrets, technical designs or concepts, and specific data, or software, of a proprietary nature.

Subpart 17.5—Interagency Acquisitions Under the Economy Act

Source: $60\ FR\ 49721$, Sept. 26, 1995, unless otherwise noted.

17.500 Scope of subpart.

(a) This subpart prescribes policies and procedures applicable to interagency acquisitions under the Economy Act (31 U.S.C. 1535). The Economy Act also provides authority for placement of orders between major organizational units within an agency; procedures for such intra-agency trans-

actions are addressed in agency regulations.

(b) The Economy Act applies when more specific statutory authority does not exist. Examples of interagency acquisitions to which the Economy Act does not apply include acquisitions from required sources of supplies prescribed in part 8, which have separate statutory authority.

17.501 Definition.

Interagency acquisition means a procedure by which an agency needing supplies or services (the requesting agency) obtains them from another agency (the servicing agency).

17.502 General.

- (a) The Economy Act authorizes agencies to enter into mutual agreements to obtain supplies or services by interagency acquisition.
- (b) The Economy Act may not be used by an agency to circumvent conditions and limitations imposed on the use of funds.
- (c) Acquisitions under the Economy Act are not exempt from the requirements of subpart 7.3, Contractor Versus Government Performance.
- (d) The Economy Act may not be used to make acquisitions conflicting with any other agency's authority or responsibility (for example, that of the Administrator of General Services under the Federal Property and Administrative Services Act).

17.503 Determinations and findings requirements.

- (a) Each Economy Act order shall be supported by a Determination and Finding (D&F). The D&F shall state that—
- (1) Use of an interagency acquisition is in the best interest of the Government; and
- (2) The supplies or services cannot be obtained as conveniently or economically by contracting directly with a private source.
- (b) If the Economy Act order requires contracting action by the servicing agency, the D&F shall also include a statement that at least one of the following circumstances is applicable—
- (1) The acquisition will appropriately be made under an existing contract of

the servicing agency, entered into before placement of the order, to meet the requirements of the servicing agency for the same or similar supplies or services:

- (2) The servicing agency has capabilities or expertise to enter into a contract for such supplies or services which is not available within the requesting agency; or
- (3) The servicing agency is specifically authorized by law or regulation to purchase such supplies or services on behalf of other agencies.
- (c) The D&F shall be approved by a contracting officer of the requesting agency with authority to contract for the supplies or services to be ordered, or by another official designated by the agency head, except that, if the servicing agency is not covered by the Federal Acquisition Regulation, approval of the D&F may not be delegated below the senior procurement executive of the requesting agency.

17.504 Ordering procedures.

- (a) Before placing an Economy Act order for supplies or services with another Government agency, the requesting agency shall make the D&F required in 17.503. The servicing agency may require a copy of the D&F to be furnished with the order.
- (b) The order may be placed on any form or document that is acceptable to both agencies. The order should include—
- (1) A description of the supplies or services required;
 - (2) Delivery requirements;
 - (3) A funds citation;
- (4) A payment provision (see 17.505); and
- (5) Acquisition authority as may be appropriate (see 17.504(d)).
- (c) The requesting and servicing agencies should agree to procedures for the resolution of disagreements that may arise under interagency acquisitions, including, in appropriate circumstances, the use of a third-party forum. If a third party is proposed, consent of the third party should be obtained in writing.
- (d) When an interagency acquisition requires the servicing agency to award

- a contract, the following procedures also apply:
- (1) If a justification and approval or a D&F (other than the requesting agency's D&F required in 17.503) is required by law or regulation, the servicing agency shall execute and issue the justification and approval or D&F. The requesting agency shall furnish the servicing agency any information needed to make the justification and approval or D&F.
- (2) The requesting agency shall also be responsible for furnishing other assistance that may be necessary, such as providing information or special contract terms needed to comply with any condition or limitation applicable to the funds of the requesting agency.
- (3) The servicing agency is responsible for compliance with all other legal or regulatory requirements applicable to the contract, including
- (i) Having adequate statutory authority for the contractual action, and
- (ii) Complying fully with the competition requirements of part 6 (see 6.002). However, if the servicing agency is not subject to the Federal Acquisition Regulation, the requesting agency shall verify that contracts utilized to meet its requirements contain provisions protecting the Government from inappropriate charges (for example, provisions mandated for FAR agencies by part 31), and that adequate contract administration will be provided.
- (e) Nonsponsoring Federal agencies may use a Federally Funded Research and Development Center (FFRDC) only if the terms of the FFRDC's sponsoring agreement permit work from other than a sponsoring agency. Work placed with the FFRDC is subject to the acceptance by the sponsor and must fall within the purpose, mission, general scope of effort, or special competency of the FFRDC. (See 35.017; see also 6.302 for procedures to follow where using other than full and open competition.) The nonsponsoring agency shall provide to the sponsoring agency necessary documentation that the requested work would not place the FFRDC in direct competition with domestic private industry.